

Primera reunión del Clúster y taller de desarrollo de capacidades para los instrumentos de la UE

29-30 de enero de 2026, Ministerio de Sanidad, Madrid, España

EU Multiannual Financial Framework 2028–2034

Health

Architecture, funding and key debates

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General context of MFF 2028–2034

- New structured and social context
- Security, competitiveness and resilience
- Deep budget redesign
- Health is integrated in a transversal way

Architecture of the new MFF

A 7-YEAR MFF: **2028-2034**

From 7 to **4 headings**

1. EUROPE'S ECONOMIC, SOCIAL AND TERRITORIAL COHESION, AGRICULTURE, RURAL AND MARITIME PROSPERITY AND SECURITY

- National and regional partnership plans
- Repayment of NextGenerationEU

3. GLOBAL EUROPE

- Global Europe Instrument
- Common Foreign and Security Policy, Overseas countries and Territories

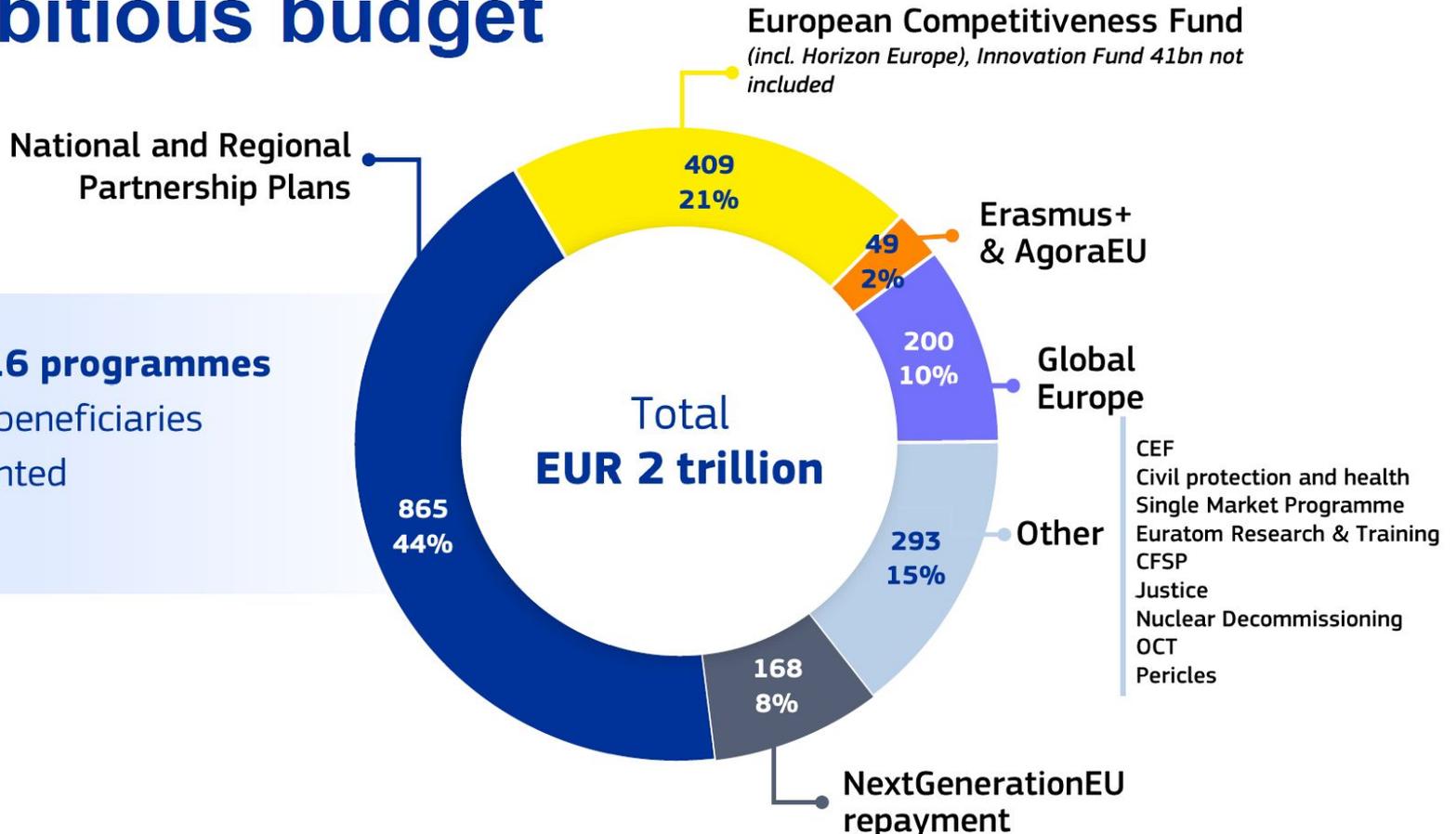
2. COMPETITIVENESS, PROSPERITY AND SECURITY

- European Competitiveness Fund including Horizon Europe
- Erasmus+; AgoraEU; Justice; Union Civil Protection Mechanism & Health Response
- Connecting Europe Facility; Single Market Programme; Euratom/ITER; Nuclear decommissioning; Pericles

4. ADMINISTRATION

health

An ambitious budget



- From 52 to **16 programmes**
- **Simpler** for beneficiaries
- **Results** oriented
- More **agile**

Where's health in the MFF?

Health is integrated through several programs and instruments:

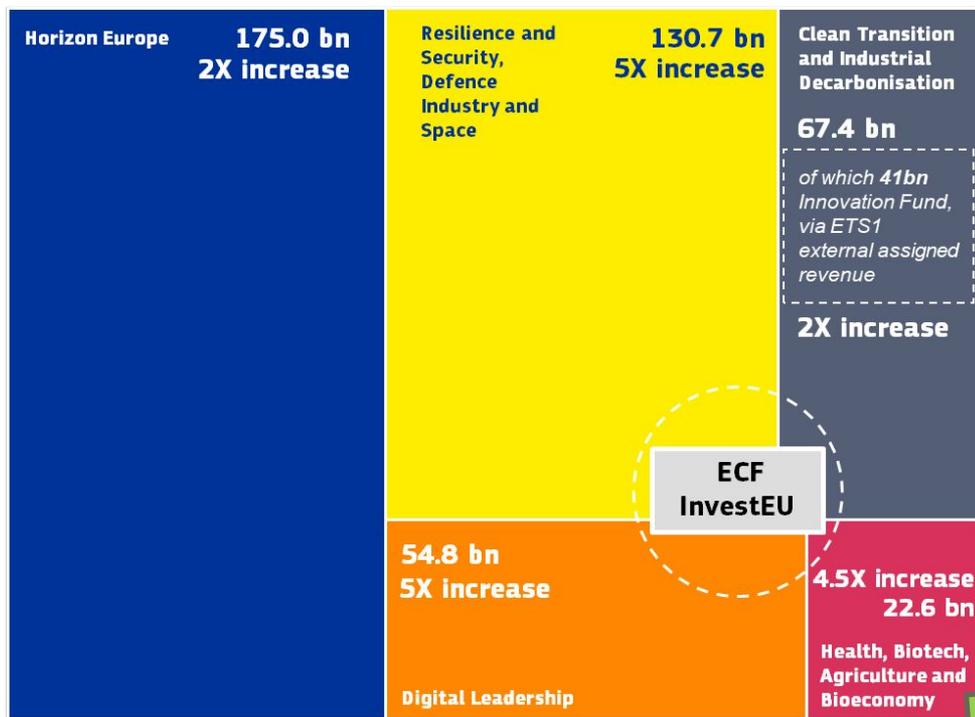
- **European Competitiveness Fund** – window Health, Biotech & Bioeconomy
- **Horizon Europe** (health research and innovation)
- **UCPM + Health Emergency Preparedness and Response (HER)**
- **National and Regional Partnership Plans (ERDF, ESF+)**
- **Global Europe** (global health and health systems)

There is no single health programme.

EU4health

European Competitiveness Fund

A **EUR 451 billion** to boost innovation (incl. Innovation Fund)



FOCUSED

Steered towards EU's industrial and technological priorities

SIMPLER

One rulebook
Single portal
Common rules for project promoters

IMPACTFUL

Support from research to scale-up
Unlocking private funding with more leverage on EU budget (*ECF InvestEU Instrument*)

Innovation and competitiveness: ECF

- Health shares "**window**" with Biotech & Bioeconomy and Agriculture
- **Pillar 2 of Horizon Europe** aligns with this window
- This would set objectives and initiatives along the entire value chain (from basic research to product or service development)
- Proposes a joint Research/Competitiveness programme with common operating rules.

	ECF policy windows envelopes in M EUR	Research (HE envelopes for collaborative research/competitiveness) in M EUR	TOTAL in M EUR
Window Health, Biotech, Agriculture and Bioeconomy	20 393	19 650	40 043

Horizon Europe 2028–2034

With a proposed **€175 billion** budget, the new programme will be based on four pillars.

Pillar I

EXCELLENT
SCIENCE

€44.079 BILLION

EUROPEAN RESEARCH
COUNCIL

MARIE SKŁODOWSKA-
CURIE ACTIONS

SCIENCE FOR EU POLICIES

Pillar II

COMPETITIVENESS
AND SOCIETY

€75.876 BILLION

COMPETITIVENESS¹ :

1. Clean Transition and Industrial Decarbonisation
2. Health, Biotech, Agriculture and Bioeconomy
3. Digital leadership
4. Resilience and Security, Defence Industry and Space

SOCIETY:

1. Global societal challenges
2. EU Missions
3. New European Bauhaus Facility

Pillar III

INNOVATION

€38.785 BILLION

EUROPEAN INNOVATION
COUNCIL

INNOVATION ECOSYSTEMS
AND
THE KNOWLEDGE
TRIANGLE

Pillar IV

EUROPEAN
RESEARCH AREA

€16.262 BILLION

ERA POLICIES

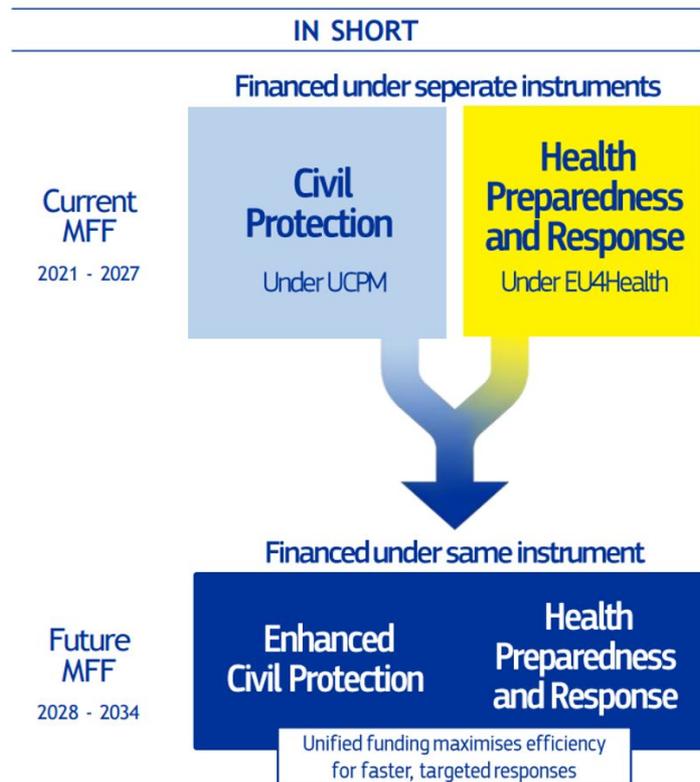
RESEARCH AND
TECHNOLOGY
INFRASTRUCTURES

WIDENING PARTICIPATION
AND SPREADING
EXCELLENCE

¹ Consistent with activities under the European Competitiveness Fund

UCPM-HER

Civil Protection & Health emergency preparedness and response



- Budget \approx €10.7 billion (No ringfencing devoted to health)
- Common Programme & Committee

UCPM-HER

Providing **funding** to health emergency preparedness and response (previously under EU4Health)

Not interfering with the existing health legislations, in particular:

- Regulation (EU) 2022/2371 on serious cross-border threats to health
- Regulation (EU) 2022/2372 on a framework of measures for measuring the supply of crisis-relevant medical countermeasures
- HERA Decision C(2021)6712

No change to the mandates of HERA Board and Health Security Committee

National and Regional Partnership Plans (NRPP): key features

- Core delivery instrument of the **MFF 2028–2034**
- **One single Plan per Member State** (national & regional components)
- Integrates **investments and reforms** into a country-specific strategy
- **Key characteristics**
 - Payments linked to **milestones and targets**
 - Increased flexibility for Member States
 - Strong conditionalities: Rule of Law & Charter of Fundamental Rights

NRPPs are the backbone of social and territorial spending in the next MFF.

NRPP and health: funds and eligible actions

- Funds included
 - ERDF – European Regional Development Fund
 - ESF+ – European Social Fund Plus
 - Cohesion Fund
- **ERDF:** Healthcare infrastructure and equipment; Digital health and e-health; Strengthening regional health systems
- **ESF+:** Health workforce and skills; Mental health and community-based services; Reducing health inequalities
- **Social objectives: Minimum 14% of NRPP spending**

Role of the European Parliament

- Mandatory consent of the financial part of the MFF (no negotiation)
- Key power in sectoral regulations (trilogues)
- Advocacy for social priorities

Current messages:

- Question the size of the budget,
- Criticises the governance set out in the “national plans”;
- It demands more democratic control.

Risks/Uncertainties

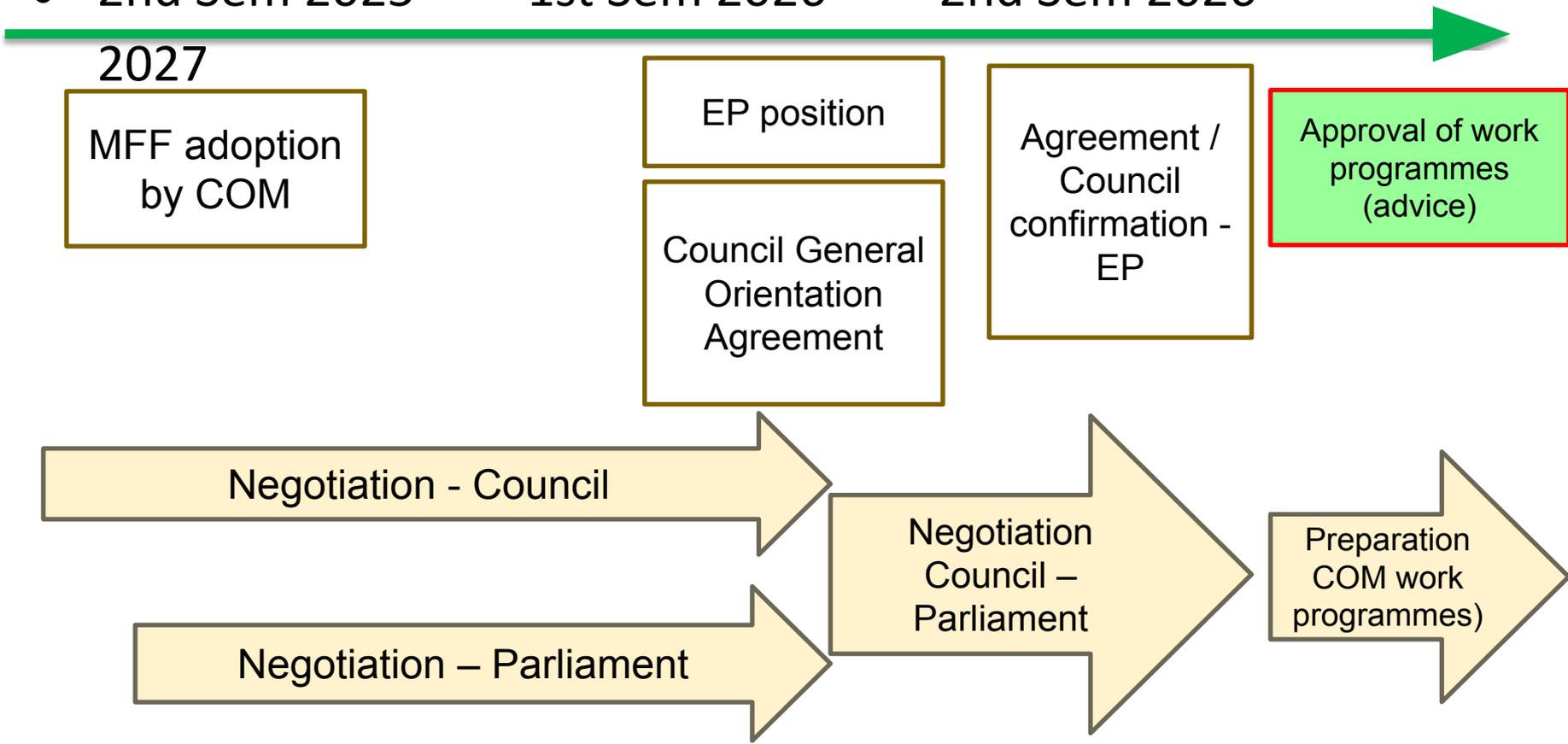
- **Insufficient budget compared to political ambitions**
- The overall size of the MFF **does not grow proportionally** to:
 - new priorities (defence, security, competitiveness),
 - structural crises (climate, health, demographics),
 - and inherited obligations (reimbursement of the NGEU).
- Risk of **“doing more with the same”**, implying:
 - implicit cuts,
 - dilution of impact,
 - conflicts between policies.
- **Disappearance or dilution of key policies (e.g. health)**

Risks in Public Health, NCDs and Pandemic

- Prevention and promotion with indirect funding
- Risk of underfunding of NCDs
- Pandemic preparedness prioritizes crisis, not prevention
- Continuity of crossborder projects / tools (ERNs, EU plans on NCD ...)
- Issues of importance to ES
 - High burden of NCDs, aging and mental health
 - Strategic interest in prevention, territorial equity and public health
 - Barriers to access for NGOs, scientific societies and health administrations.

Timeline

- 2nd Sem 2025 1st Sem 2026 2nd Sem 2026



Thank you very much !