





#### **ABSTRACT**

The 29th Regions for Health Network (RHN) Annual Meeting was held in Trieste, Italy, on 25–27 November 2024, hosted by the Friuli Venezia Giulia region. Bringing together over 100 participants from 36 regions, 23 Member States, partner organizations and WHO representatives, the meeting provided a platform for dialogue, collaboration and knowledge-sharing on enhancing community well-being. Key discussions covered topics, such as healthy ageing, the health and care workforce, the Well-Being Economy, the commercial determinants of health, cross-border collaboration and public health approaches. The sessions were designed for interactivity and engagement, and a site visit to Gorizia showcased a mental health facility and a newly established Women's House, reinforcing the meeting's focus on inclusive and community-driven approaches. The meeting concluded with the adoption of the Trieste Statement, a commitment to advancing regional action for health and well-being.

#### **Keywords**

HEALTH WORKFORCE, HEALTH POLICY, COMMERCIAL DETERMINANTS OF HEALTH, HEALTH INEQUITIES, SUSTAINABLE DEVELOPMENT, LOCAL GOVERNMENT, PRIMARY HEALTH CARE

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# WHO Regions for Health Network 29th annual meeting

Enhancing community well-being

Trieste, Italy 27-29 November 2024



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# **Abbreviations**

AGENAS National Agency for Regional Health Services (Italy)

Al artificial intelligence

CMHC community mental health centre

EU European Union

EUPHA European Public Health Association

IT information technology

NCD noncommunicable diseases

PHC primary health care

RHN Regions for Health Network

WBE well-being economy

# **Background**



The Regions for Health Network (RHN), created in 1992, brings together more than 40 regions and associated partners in the WHO European Region to share knowledge and experience on individual and population health and well-being at the subnational level. Its joint objectives are embedded in the RHN Roadmap (2024–2026) and guided by the principles of the WHO European Programme of Work (1):

- secure universal access to quality care without financial hardship;
- 2. protect against health emergencies;
- ensure better health and well-being at all ages; and
- 4. aim at equitable solutions, leaving no one behind.

The annual meeting is RHN's flagship event, bringing together regional authorities, policymakers, public health professionals and partners (Annex 1). The meeting serves as a vital platform for dialogue, collaboration and the exchange of knowledge and innovative practice.

In 2023, the 28th meeting focused on addressing challenges and sharing experiences in working towards health for all. The 2024 meeting, hosted in Trieste, Italy, by the Friuli Venezia Giulia region, a long-standing member of the Network, focused on enhancing community well-being, exploring strategies and solutions for fostering health-promoting environments and strengthening social sustainability within local communities. The programme of the meeting can be found in Annex 2.

The objectives of the meeting were to:

- examine evidence-based approaches to enhancing community well-being, focusing on equity and inclusivity;
- 2. share lessons learned and best practice in public health interventions across different regions;
- 3. facilitate partnerships and collaboration on addressing shared challenges in promoting health and social sustainability; and
- 4. identify actionable insights and commitments that empower regions to improve health outcomes and resilience.

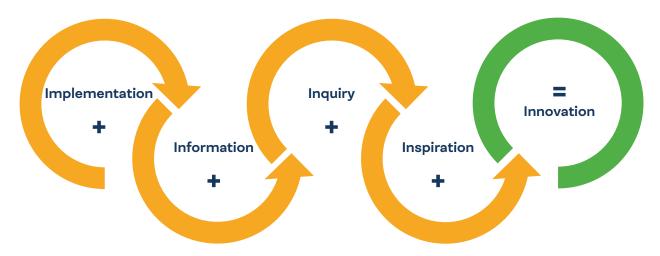
The 29th annual meeting of the RHN marked a clear watershed moment compared to previous events, using participatory techniques and placing an emphasis on cross-fertilization, delivered through a lively and engaging programme (Annex 2). In addition, for the first time, an artificial intelligence (AI) tool was used during the sessions to analyse the comments and responses of the participants in each session.



Five "Is" (Fig. 1) served as a conceptual approach to/framework for the meeting:

- implementation sharing successful action and stories to illustrate the differences being made in community well-being;
- information political and strategic developments and thinking that could lead to new policies and plans for public health and healthy ageing;
- inquiry discussions on healthy ageing, health workforce and cross-border cooperation on health and public health, using a set of participatory methods;
- inspiration derived from new learning on public health approaches, commercial determinants and well-being-economy solutions;
- together, the above produced innovation in terms of alliances, ideas, potential projects and new thinking, leaving the participants in the meeting equipped to continue strengthening and building community well-being.

Fig. 1. The 5 Is



# Session 1. Political and strategic insights

# Political roundtables: governance for health





challenges are rarely confined to just one domain.

At the heart of the RHN Annual Meeting were two lively political roundtables, where regional and municipal leaders came together to exchange lessons in governance for health. These sessions presented bold ideas, innovative strategies, and fresh thinking—showcasing how local authorities are not just reacting to today's complex challenges but leading the charge in reimagining public health.

Political representatives underscored the vital role of strong public health leadership in building resilient communities. They affirmed RHN's unique value as a catalyst for collaboration and innovation. Real-world examples brought these messages to life: from sweeping legislative reforms and citizen engagement to tackling mental-health care gaps, misinformation, and the double-edged sword of emerging technologies.

Discussions highlighted the growing relevance of artificial intelligence, exposome science, and the One Health approach. There was strong consensus on the need for holistic, multidisciplinary strategies that cross sectors and silos—because health

#### An array of experiences

### Integrated governance and multidisciplinarystrategies

Regions like Andalusia and Friuli Venezia Giulia demonstrated how cross-sector collaboration is essential in tackling today's complex health issues. Friuli Venezia Giulia spotlighted their successful integration of the One Health framework to reinforce preventive efforts, while Andalusia showcased whole-of-government strategies promoting healthy living—aligning policies with practice across governance levels.

#### Sustainability and environmental impacts on health

Wales brought a strong message: the health of our environment is inseparable from human health. They shared practical insights on how to address ecological threats and overcome societal resistance to change—a critical hurdle in making sustainability actionable.

#### Mental-health services and the integration of technology

Western Greece presented an inspiring case for mapping mental-health services and using telemedicine to bridge critical gaps in access. Similarly, Kaunas raised the issue of geographical

disparities in healthcare, especially in sparsely populated areas. Their response? Universal access to health infrastructure and targeted mental-health programmes aimed at equity.

#### Workforce shortages and information technology (IT) challenges

Västra Götaland called attention to persistent health workforce shortages and the widespread struggle to keep up with digital tools. Their proposed solutions included not only relieving pressure on the system through innovative planning but also enhancing accessibility—such as through free public transport to health services.

#### **Urban health and ageing populations**

Regions like Attica and Biscay tackled the dual challenge of urbanization and ageing populations head-on. They showcased people-centred strategies built on partnerships, strategic foresight, and community-driven innovation. Their integrated models of personalized care leverage both technology and human connection to improve quality of life in urban settings.

Ultimately, the session underscored the importance of regional autonomy, interdisciplinary strategies and innovative solutions to fostering resilience and health equity across diverse populations.

# **Unlocking innovation**





Before the group discussions, the participants reflected on two key questions:

- can regions be hubs for health innovation?
   and
- 2. can Al be trusted as a tool for improving public health policies?

One speaker brought up the concept of permacrisis, emphasizing the intertwined local and global dimensions of public health. The role of regions as pivotal hubs of innovation, where adaptable, context-specific approaches often outperform centralized efforts, was highlighted. Key challenges include data integration, participation barriers and the need for inclusive solutions to effectively leveraging innovation.

Another speaker explored Al's transformative potential in public health policy-making, emphasizing its role in harmonizing and enhancing decision-making. The importance of a comprehensive understanding of the Al ecosystem, legislative frameworks, and Al-literate professionals was stressed. Recommendations included:

- establishing Al-awareness ethics committees;
- creating best practice informed by public health research; and
- engaging stakeholders at the regional level to ensure responsible and inclusive use of Al.

These insights underscored the importance of regions and AI as drivers of health innovation.

# Regions in action: building sustainable futures

Regions across Europe are implementing innovative, context-specific health-promoting policies to foster well-being and equity. Public Health Wales leads with the Welsh Health Equity Solution Platform, using research to reduce health disparities. Andalusia's initiatives in Spain, such as the Andalusian Strategy for Promotion of Healthy Living, emphasize the importance of factors, such as emotional well-being, active mobility, and the use of positive technology in collaboration with local authorities. In Central and Eastern Europe, Kaunas (Lithuania) engages municipal leaders through health-focused working groups, while Turkmenistan fosters youth engagement via international olympiads. These diverse regional efforts exemplify the power of multisectoral cooperation (see Box 1 for additional information).

Key partners, including the European Public Health Association (EUPHA) and EuroHealthNet, play pivotal roles in advancing public health. EUPHA supports evidence-based, equitable initiatives through capacity-building, webinars, and a Memorandum of Understanding with WHO, which highlights the RHN as a key partner. EuroHealthNet addresses socioeconomic health determinants, mental health and climate change, advocating a well-being economy and supporting EU antipoverty strategies. Together, these efforts drive resilience and sustainability in public health.

#### Box 1. Side meeting of the leaders and governors of the Regions for Health

Leaders from the regions of Andalusia (Spain), Attica (Greece), Biscay (Spain), Friuli-Venezia Giulia (Italy), Kaunas (Lithuania), Västra Götaland (Sweden) and Western Greece met to discuss the value of including a dedicated high-level session at future annual meetings of the RHN, as well as proposals regarding the provision of relevant information for such meetings.

A proposal to dedicate a session to input from political leaders in the regions was welcomed, and the opportunity this would provide to share tactics for solving common challenges was highlighted. Challenges included: shifting resources; expenditure on prevention; harnessing innovations and new delivery modes; keeping public health high on the regional political agenda; and communicating with the public on value and impact.

Suggestions made included:

- distributing evidence briefs and investing in making the case for prevention (by regional health leaders in dialogue with regional governments – several topics were proposed);
- agreeing on a common modality for subsequent interventions at annual RHN meetings;
   and
- keeping roundtable discussions at annual forums closed.

# Session 2. Sharing lessons learned

# Healthy ageing

The session on healthy ageing emphasized the need for a paradigm shift in how ageing is perceived and addressed, focusing on empowering the older population and adapting health systems and policies to meet the challenges of an ageing society.

The session collected feedback from RHN members that will feed into the draft WHO Healthy Ageing Strategy (on which public consultations and stakeholder engagements will take place in 2025). Discussions centered on how a new WHO Healthy Ageing Strategy could truly enhance the lives and well-being of older people.

A panel comprising WHO technical advisors and researchers discussed the four strategic priorities of the future WHO Healthy Ageing Strategy (Fig. 2, Box 2): prevention; the transformation of health and care systems; the creation of safe and enabling environments; and the reshaping of societal perceptions of ageing. Participants discussed the need to challenge the assumption that ageing populations inevitably strain health-care systems, proposing a more holistic view of ageing as an asset to society.

Fig. 2. The healthy ageing session



#### Box 2. Strategic priorities for healthy ageing

A new WHO strategy on healthy ageing is being developed. It will advocate a twin-track approach, addressing the needs of today's older generations while preparing for those of the future. This includes:

- prevention: prioritizing measures to reduce health risks, including mental-health support;
- transforming systems: strengthening primary health care (PHC), integrating health and social care and fostering dignity in long-term care;
- **enabling environments**: building age-friendly, inclusive spaces that foster social connections and intergenerational solidarity; and
- reimagining ageing: combating ageism through leadership development, public campaigns and educational reforms in health systems.



In 2024, the global population over 65 years outnumbered the population under 15 years.

### **Highlights and insights**

The panel discussion explored innovative ways of redefining ageing through a multidisciplinary lens, focusing on digital innovation, age-friendly environments and integrated-care models (Box 3).

#### Box 3. The Age-It programme (2023-2025)

The Age-It Programme aims to position Italy as a leader in research on ageing through a holistic, interdisciplinary and problem-solving approach. By integrating diverse perspectives and fostering collaboration among research institutions, health-care providers, civil-society organizations and industries, Age-It addresses fragmentation in ageing-related research. The programme, which has a total funding of approximately €115.2 million is part of Italy's National Recovery and Resilience Plan.

Age-It aims to address all the main critical areas, promoting active healthy ageing while fostering an inclusive society across all ages. The programme covers topics ranging from demographic trends and biological ageing to care systems, the silver economy and ageing-related policies.

Through micro (individual), meso (family and institutions) and macro (society and policy) analyses, Age-It aims to comprehensively address the complexities of ageing in contemporary societies.

The highlights of the session were identified as follows.

#### Ageing is living

As part of the journey throughout life, ageing was viewed not as a burden but as a privilege filled with purpose and connection for each and everyone who was granted it. Ageing emphasizes the value of older people as survivors, contributors and essential members of society.

#### Complementary technological and social advancements are reshaping health care

Artificial intelligence, genomics and new care models were identified as technological and social innovation models. It was stressed that the most important role of an individualized and resource-efficient approach to caring for older people is to ensure that they receive effective and lasting support.

#### Age-friendly cities and communities

Age- and disability-prone physical infrastructure and social interaction mediated by local or municipal services were recognized as good examples of best practice. Evidence was presented on initiatives to improve walkability and strategically locate essential services, such as placing pharmacies close to where older people live. Global frameworks are major drivers of local action while context-specific expertise validates them and feeds a realistic perspective into effective implementation.

#### Integration of health and social care

Regional initiatives that focus on reinforcing integrated health- and social-care services are essential for person-centered well-being. Efforts to empower older people to take an active role in local health and well-being initiatives were seen to increase inclusion.

#### **Building a well-being economy**

A shift from competitive to well-being economies is a necessary component of truly valuing people's lives. This involves addressing disparities in health and life expectancy, ensuring social inclusion and fostering policies that promote quality of life over economic output.

Specific examples were presented: the city of Udine (Italy) illustrated co-creative processes and socially driven approaches; in Andalusia, the focus was on advancing prevention efforts at the regional level, with a strong emphasis on integrating health care and social care.

# Sub-session on strengthening the health and care workforce

Regions across Europe face critical challenges in sustaining the health and care workforce. From 2012 to 2022, the density of doctors and nurses increased by 20% and 8%, respectively. At the same time, their respective training outputs rose by 37% and 26% (2). However, in the WHO European Region, workforce shortages continue to worsen as demand outpaces supply (Fig. 3).

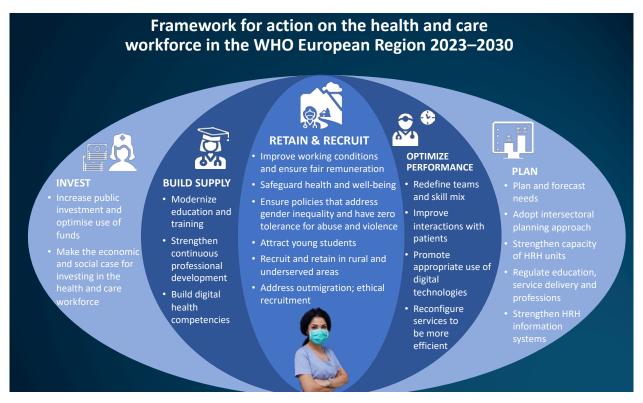


Fig. 3. Health-care-workforce shortages versus demand

Source: Slide from the presentation by Tomas Zapata.

The Framework for action on the health and care workforce in the WHO European Region 2023–2030 (3) identifies five key pillars: retention and recruitment; optimizing performance; planning; building supplies; and investing (Fig. 4). Priorities include improving working conditions, addressing mental health and leveraging digital tools to enhance—not replace—human resources. Ageing personnel, uneven distribution and recruitment challenges require tailored, context-specific solutions and cross-regional collaboration.

Fig. 4. Framework for action on the health and care workforce in the WHO European Region 2023–2030



Source: Slide from the presentation by Tomas Zapata.



A deep dive looked into the Italian Veneto region, which launched its new "Strategic Plan for Sustainable Workforce Development" in October 2024 (Fig. 5). The aim of the plan is to respond to pressing challenges: recruitment difficulties compounded by an ageing population and workforce; territorial imbalances in distribution; and a lack of trained personnel, particularly nurses. The PHC system is under strain, facing operational inefficiencies and unexpected resignations. These challenges, including interaction with the private sector, begin at the training level and have a ripple effect throughout the system. The regional strategy is aimed at addressing these issues through wide-ranging measures to mitigate shortages and create a more resilient workforce, among others.

Fig. 5. The Veneto strategy



Source: Slide from the Veneto region presentation.

The key questions were:

- how do long-term demographic perspectives impact the health and care workforce?
- what innovative strategies, including developments in digital health and AI, could regions implement to address workforce shortages and ensure equitable access to health care?

The RHN members agreed that countries need to move away from short-term measures to address shortages in human resources towards forward-looking perspectives, integrating technological advancements and flexible and balanced working arrangements to address the needs of an ageing workforce and those of the new and younger recruits.

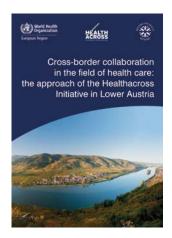
# Sub-session on cross-border cooperation

### Shifting borders: Friuli Venezia Giulia and Slovenia

Friuli Venezia-Giulia showcased its journey its journey to a collaborative partnership (Box 3). The Salute–Zdravstvo project, funded under the European Grouping of Territorial Cooperation in 2011, exemplifies this progress through initiatives, such as:

- women's health: the establishment of prenatal and postnatal care centres in Gorizia, Italy, and Šempeter, Slovenia;
- mental health: development of joint guidelines on young adults' mental health and reintegration;
- autism: development of early diagnosis, awareness and shared medical protocols;
- central booking system: simplified cross-border access to health care;
- **social inclusion**: creation of a network for delivering joint services to vulnerable populations.

These actions highlight commitment to integration and enhancing cross-border well-being.



#### **Lower Austria: the Healthacross Initiative**

Lower Austria's Healthacross Initiative demonstrates how crossborder collaboration can optimize health care. Many regions tend to focus their efforts inwards, overlooking the benefits of external cooperation, which results in untapped potential. Challenges, such as regional autonomy and insufficient integration, often lead to the inefficient use of resources. Successful examples of cross-border collaboration represent valuable blueprints for enhancing regional approaches and fostering more effective partnerships (4).

#### Insights from the Meuse-Rhine Euroregion experience

Public health authorities often fail to prioritize citizens' needs effectively. This gap is particularly evident in border regions in the

Meuse-Rhine Euroregion, where patient monitoring, data sharing and access to services remain poorly integrated, undermining health coverage and accessibility. Similar challenges are seen in regional border areas elsewhere, highlighting the need to extend national frameworks, like those shared by the countries participating in the RHN, to regional and cross-border contexts. Cross-border projects can also play a crucial role in introducing best practice and demonstrating successful solutions, even amidst political inertia.



The follow-up discussion addressed disparities in cross-border health care, as seen in the Geneva canton in Switzerland, where differing infrastructures and systems create inequities for border populations. Dealing with these requires tailored solutions and collaboration across regions. An example of cross-border collaboration is given in Box 4.

#### Box 4. From border wall to cross-border collaboration



Participants in a site visit on day 2 discussed cross-border issues between Italy and Slovenia, specifically the cities of Gorizia (Italy) and Nova Gorica (Slovenia).

The border between Italy and Slovenia underwent significant changes throughout the 20th century, particularly after the two World Wars and through treaties, such as the Osimo Agreement (1975). The shifting border left deep cultural and social impacts, most notably in Gorizia and Nova Gorica, dividing communities and even cemeteries. However, decades of collaboration have fostered strong relations between the two regions, culminating in their joint designation as the GO!2025, Nova Gorica—Gorizia Borderless European Capital of Culture.

# Session 3. The innovation labs: three parallel working groups

# Innovation lab 1: public health approaches

This session explored organizational models and public health strategies across diverse contexts and countries in an effort to identify potential advantages and gaps. Discussions addressed structural, legal and operational dimensions of public health, emphasizing the integration of health-in-all policies and the role of evidence-based planning (Fig. 6).

Fig. 6. Innovation lab 1: public health approaches



#### Centralization versus decentralization

The presentations related to both centralized and decentralized systems. An example of a centralized system is found in Bulgaria, where the Ministry of Health directly oversees public health. While this model enables robust programmes (e.g., on maternal and child health), it creates challenges, such as fragmented prevention models and limited population-based screening. In contrast, Canada's decentralized health system means that the provinces govern health autonomously. In Italy, on the other hand, the universal health system covers all citizens and legal foreign residents. It is funded by corporate and value-added tax revenues collected by the central government and distributed to the regional governments, which are responsible for delivering care. Nineteen regions and two autonomous provinces are responsible for the public health services and the delivery of health and social care. Netherlands (Kingdom of the) operates a mixed governance system whereby national guidance is provided by the National Institute for Public Health and the Environment while regional municipal health services implement public health initiatives. This model balances national oversight with regional flexibility.

#### Integration of public health into broader systems

Effective public health systems integrate health priorities into broader planning and governance frameworks. Italy emphasizes collective prevention and health-in-all policies, ensuring that regional programmes address individual, socioeconomic and environmental determinants. Norway's Public Health Act embeds public health into municipal planning, leveraging multisectoral collaboration.

#### Resource allocation and funding models

Resource distribution plays a critical role in enabling effective public health delivery. Bulgaria and Canada highlighted challenges with resource fragmentation and underutilization, emphasizing the need for more efficient resource alignment and data-driven decision-making. Netherlands (Kingdom of the) relies on shared funding from municipalities and the Government, and supports regional autonomy while ensuring national priorities are met.

#### **Conclusions**



Six key pillars for enhanced public health approaches were identified.

- It is important to establish a unified framework, which includes guidelines on structure, strategy and legislation, to ensure consistent standards and coordinated support across sectors.
- At the regional level, strong leadership and clear direction are essential to prevent fragmented policies and ensure cohesive public health action.
- 3. Governments must **prioritize public health** while balancing it with health-care considerations. It is also vital to align efforts by including health-care professionals in public health initiatives.
- 4. A comprehensive approach to public health must include a **focus on the social factors that influence health outcomes**, ensuring that all determinants are considered.

- 5. Effective public health requires **shared responsibility across different sectors** to ensure integration and coordination at every level of action.
- 6. **Strong public funding mechanisms** and the integration of economic policies are crucial to supporting long-term public health initiatives.

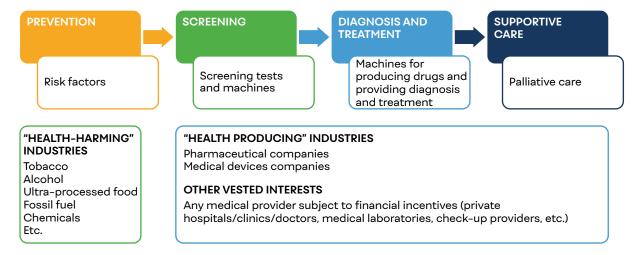
#### Innovation lab 2: commercial determinants of health



This session explored how corporate practice influences public health outcomes, particularly in the prevention and treatment of cancer and noncommunicable diseases (NCD). Addressing the commercial determinants of health is critical because industries, such as those dealing with tobacco, alcohol and food, use strategies that increase exposure to NCD risk factors.

Industrial campaigns often promote harmful products, normalizing their use and disproportionally affecting vulnerable groups, such as children and people from lower socioeconomic backgrounds (Fig. 7).

Fig. 7. Commercial determinants along the disease-control continuum



Other examples include: (i) lobbying policy-makers in screening for all kinds of conditions, as the healthy population eligible for screening – thanks to the availability of costly machines and



consumables – is huge. For example, in the European Union, 91 million women are eligible each year for breast-cancer screening; and (ii) aggressively marketing costly treatments and technologies (such as surgical robots) that often lack significant health benefits but increase health-care costs.

The participants discussed industry-related tactics, including lobbying, funding-biased research and shifting blame to consumers, as well as the role of pharmaceutical and medical-device companies in prioritizing profits over patient care. Further examples are available in a special issue of *EuroHealth* (5) and a regional report on the health impacts of industries, such as those dealing with tobacco, alcohol, ultraprocessed foods and fossil fuels (6).

#### Key recommendations on addressing commercial determinants

#### **Broadening the focus**

Beyond those dealing with tobacco, industries associated with gambling, arms, advertising and social media also pose major public health risks that influence mental-health and policy priorities.

#### **Education and awareness**

The education of the public, and more specifically youth, is vital to exposing deceptive practice and countering the normalization of harmful products. Health-care professionals need training to be able to critically assess the influence of industry, including the promotion of pharmaceuticals.

#### **Economic argument**

Highlighting the cost savings and health benefits of reducing harmful products, resisting the promotion of pharmaceuticals, and lobbying in policy-making are important factors to consider from an economic perspective.



#### **Systemic action**

Cross-sectoral, integrated approaches are needed to address commercial determinants effectively. Breaking down silos within organizations is crucial.

#### Regulating the influence of industry

Stricter regulations are essential to curb practice, such as supermarkets' sponsorship of educational materials, or the lobbying of the pharmaceutical industry at the level of the European Commission.

#### Innovation lab 3: the well-being economy

The well-being economy (WBE) represents a paradigm shift in economic thinking, prioritizing health and well-being, equity and sustainability as part of all policy-making and investment (7). A key focus of the WBE agenda includes generating new revenues as well as shaping existing expenditure to deliver well-being and health-equity outcomes (8). Tools that countries are using include:

- budgeting for well-being;
- legal and accountability mechanisms with a focus on well-being and equity;
- co-creation of policies and services with the communities for example, participatory policy approaches;
- measuring what matters to people's well-being and taking their responses into consideration in decision-making.

Whole-of-government approaches and public engagement are key pillars in achieving this transition. The WHO European Healthy Cities Network and the WHO European Office for Investment for Health and Development (the WHO Venice Office) are jointly running a pilot programme on building capacity for WBE approaches, which involves eight cities across the region.

#### Key discussions and insights

The discussions highlighted the importance of engaging diverse stakeholders and identifying effective entry points for transition to a WBE. The participants emphasized the need for alignment across sectors and communities, focusing on core issues, such as youth mental health and inclusion, and integrative approaches to climate change that combine mitigation, adaptation and well-being goals.

Representatives of the Friuli Venezia Giulia and Utrecht regions expressed a strong interest in collaborating with other regions in advancing the WBE agenda, reflecting growing momentum for regional partnerships (Box 5).

#### Box 5. Establishing Friuli-Venezia Giulia as a WBE pilot innovation site

This pilot project, which will be launched in 2025, aims to position the Friuli-Venezia Giulia region as a leader in advancing the inclusion of well-being and health equity in all regional activities. Supported by the WHO Venice Office, it will build on existing initiatives, such as Udine's Healthy Cities project, and integrate regional assets in addressing key challenges, such as population ageing, mental health and climate change.

Over a period of 2.5 years, the project will aim to:

- 1. embed well-being data and modelling in decision-making;
- 2. co-produce solutions with stakeholders, including communities, universities and businesses;
- 3. share knowledge to inspire adaptation in other regions; and
- 4. enhance resource mobilization for sustainable and cross-sectoral impact.

As the first Italian region to pioneer this approach, Friuli-Venezia Giulia will join an international network of innovators, demonstrating how WBEs can drive sustainable development and equity.

Utrecht is actively engaged in promoting well-being through various initiatives that integrate health, sustainability and community development. Economic Board Utrecht brings together public and private partners with the common vision of creating widespread healthy prosperity in the region (9,10). The Cartesius Neighbourhood project (11) exemplifies this vision. Its aim is to create a vibrant, inclusive living environment where social interaction and physical activity are central and people live longer, healthier and happier lives. This sustainable urban district was inspired by the Blue Zones (regions known for the longevity and well-being of their inhabitants) concept.

In 2015, the Welsh Government (Wales, United Kingdom) passed the Well-being of Future Generations Act. The Act establishes seven national well-being goals, which were shaped by an extensive public consultation and reflect the key priorities of the citizens of Wales, namely: prosperity, ecological resilience, health, equality, cohesive communities, vibrant culture, a thriving Welsh language, and a globally responsible Wales. It aims to address short-termism by placing sustainable development at the heart of the Welsh Government's activities. Through its legal duties, the Act has created a context in which decision makers are encouraged to consider and address cross-cutting issues.

Through the Act and the Welsh Government's longstanding membership in the Wellbeing Economy Governments partnership, the aim of framing and measuring societal progress has shifted to putting the well-being of people and the planet first.

This also suggests that there has been a move away from purely profit-driven models towards a more equitable and environmentally friendly approach, including the fair treatment of workers and investment in young people as a key part of economic growth, as outlined in the Economic Mission for Wales (12).

Wales also presented another impactful initiative, outlining how children of primary-school age now universally receive breakfast and lunch at school free of charge (13).

# Site visit to Gorizia: from brainstorming to implementation

During the site visit to Gorizia (Box 3 above), the participants visited and discussed two different initiatives: the Community Mental Health Centre and the Women's, Children's and Adolescents' Health House.

# The Community Mental Health Centre, Gorizia

Italy's deinstitutionalization movement, led by Franco Basaglia, an Italian psychiatrist and reformer, shifted the concept of mental-health care from an asylum-based to a community-centered service. Starting in 1961 at the Gorizia Psychiatric Hospital, Basaglia abolished restraint devices and fostered collaboration between patients and staff. He later implemented reforms in Trieste, focusing on prevention, treatment and after-care, reducing the number of hospital beds and establishing territorial psychiatric teams.

"....It is not so important whether or not there are asylums and closed clinics in the future, it is important that we now have proven that **it can be done differently**, we now know that there is another way to deal with this issue; even without the coercion...(14)."

(Franco Basaglia)

This movement culminated in the 1978 Basaglia Law 180/78, which closed psychiatric asylums, regulated compulsory treatment and integrated mental health into general hospitals. The law also introduced community mental-health centres (CMHCs), psychiatric hospital wards with a 15-bed limit, and a community-based care model prioritizing prevention and rehabilitation (Fig. 8).

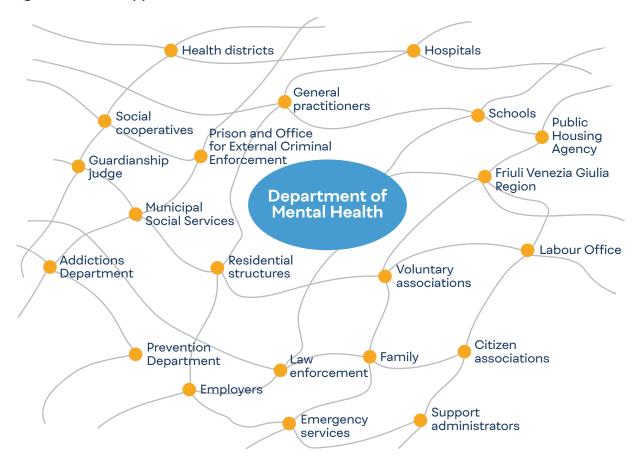


Fig. 8. A holistic approach to mental health

The CMHCs in Trieste and Gorizia operate 24/7 with 6–8 beds. They serve as multifunctional hubs for day care, outpatient services and community teams. They provide individualized rehabilitation, crisis management and continuous care in a domestic-style setting that fosters dignity and user participation. These centres exemplify a holistic, person-centered approach to mental-health care, integrating prevention, treatment and rehabilitation.

#### The Women's, Children's and Adolescents' Health House

This innovative community-based initiative delivers exemplary care focused on women's health across the life course, including reproductive well-being and perinatal care, as well as child and adolescent health. It integrates health with social-assistance services in the local community, placing individuals at the centre of care.

Midwives act as "case managers", coordinating personalized care with a multidisciplinary team of gynecologists, psychologists, social workers, pediatricians and other specialists. This model emphasizes post-partum support, addressing physical recovery, emotional well-being and early parenting challenges to reduce risks, such as post-partum depression and breastfeeding difficulties. This approach fosters resilience, enhances maternal and infant health and strengthens the social fabric.

# Session 4. A holistic approach to public health



Representatives from each discussion group and additional sessions presented an overview of their findings, highlighting key areas for collaborative action in 2025. The lively discussions held aimed at addressing the following core question: what should the RHN focus on in 2025?

# Priority themes

The RHN members expressed clear priorities for addressing pressing health

challenges, such as mental health, climate change and workforce shortages, while also recognizing the importance of digital innovation, participatory community approaches, and cross-sectoral collaboration. These priorities align with a vision of sustainable and equitable health systems that promote well-being across all populations.

The meeting was instrumental in leveraging, for the first time, the support of AI in analysing live responses to specific questions, collected through mobile phones.

#### Critical thematic areas

Through pre-identified prompts, Al identified common responses from the participants, evaluating them and providing summaries in a matter of seconds. The feedback highlighted several critical thematic areas that will shape the focus of RHN's efforts. These were:

- healthy ageing: focus on intergenerational connections and the mental health of older people;
- mental health: place an emphasis on the determinants of mental health, particularly of young people, and on fostering healthy behaviours;
- climate change and health: address the health impacts of climate change, ecological metrics and sustainable practice in health care; and
- public health and the care workforce: educate and improve health-care staff, foster collaboration and develop digital-health skills.

#### **Actionable priorities**

The participants identified several specific actionable priorities aimed at strengthening regional public health systems, fostering collaboration and addressing emerging challenges.

- 1. Systematic collection and sharing of knowledge:
  - gather and share more structured knowledge from the regions about public health systems and strategies, focusing on specific topics.
- 2. Regional profiling and tailored solutions:
  - conduct more systematic comparisons of regional contexts to refine practice and strategies, an approach that can uncover cooperation opportunities and address specific challenges often overlooked in country-level analyses;

- address the limitations of generic databases for best practice, which can be difficult to navigate and apply.
- 3. Leveraging AI for public health:
  - support regions in implementing Al tools to improve health literacy and strengthen health-promotion efforts.
- 4. Addressing commercial determinants:
  - facilitate the sharing of successful strategies to address the commercial determinants of health;
  - encourage advocacy for stronger standards and regulations to mitigate the negative health impacts of commercial practice.
- 5. Health in All Policies:
  - share good practice in implementing approaches based on Health in All Policies.
- 6. Strengthening RHN connectivity and engagement:
  - enhance interaction among RHN members throughout the year;



- recognize the complementary roles of other networks, such as EuroHealthNet and the European Regional and Local Health Authorities, in providing ongoing support;
- gather feedback on existing RHN communications, including the RHN newsletter, which some participants felt focuses too heavily on broader WHO initiatives.

#### Strategies to enhance collaboration within the RHN

During a parallel session, representatives of the Italian RHN regions (Emilia-Romagna, Friuli-Venezia Giulia, Latium and Lombardy,) and key organizations – the National Agency for Regional Health Services (AGENAS) and the Patient-Reported Outcomes Measurement Information System (ProMIS) – discussed strategies to enhance collaboration within the RHN and identify additional areas of focus for 2025. Ideas regarding joint commitment among the Italian regions were weighed up and discussed (Box 6).

#### Box 6. The Italian Regions' joint commitment

Ideas for the joint commitment of the RHN members in Italy included potentially:

- establishing a working group, comprising representatives of the Italian regions, with the aim of sharing challenges, prioritizing pressing public health topics and providing each other coordinated support for RHN activities;
- 2. **strengthening national engagement** by introducing RHN activities to the Health Committee of Italy's State-Region Conference, thus fostering greater alignment with and integration into national public health priorities;
- 3. **amplifying international visibility** through stronger collaboration with Italian regional representation offices of the EU; and
- 4. **launching webinars** focusing on public health topics of specific relevance to Italian regions, such as healthy ageing and PHC.

These commitments reflect a unified effort to strengthen the engagement of the Italian regions in RHN activities.

# **Accountability mechanisms**



Accountability mechanisms aim to ensure that the RHN and its members uphold their commitments, emphasizing the positive outcomes of cooperation and avoiding undue administrative burden. This approach involves:

- defining accountability: clarifying who is accountable (for example, the RHN Secretariat, the RHN advisory group, RHN members), for what (for example, UN/WHO requirements, network commitments), and to whom (for example, WHO, the Network, or the citizens);
- 2. contextual responsibility: accountability for implementing WHO goals rests with the citizens and the regional legal frameworks since the Network cannot force the members to take action.

The following mechanisms were proposed:

- 1. periodic retrospective reviews: conduct 4–5-year reviews, using questionnaires and case studies to evaluate cooperation, leveraging existing resources, such as newsletters;
- 2. strategic goal setting: define major topics, set goals, outline action, establish collaboration mechanisms and implement timelines, including monitoring and evaluation; and
- 3. evaluation of network facilitation: assess the Network's role in advancing health commitments and highlight the value of RHN membership.

These mechanisms could help to enhance transparency, track progress and reinforce the Network's collective impact.

### **Conclusions**

#### Presentation of the Trieste statement

At the end of the meeting, the participants signed the Trieste Statement (Annex 3) (Fig. 9), jointly committing to a range of programmatic goals and methodological approaches to collaboration. By focusing on the identified thematic areas and pursuing strategic directions with robust WHO support, the Network will enhance health outcomes and well-being across Europe and ultimately build a more resilient and healthier future for all.

Fig. 9. Signing of the Trieste Statement



In the Trieste statement, RHN members jointly committed to:

- working closely within the health sector and across sectors with civil society, youth and other stakeholders to ensure that health and well-being are included as a top priority in policies, strategies and plans;
- promoting healthy ageing across the life course and ensuring intergenerational solidarity to render this stage of life an opportunity for renewed social vitality and resilience;
- sharing data, experiences and best practice in addressing the challenges posed by demographic change, and ensuring that policies are responsive to the needs of ageing populations while preparing for a "demographic spring" of greater opportunity;
- promoting policies that prioritize the health and well-being of individuals over commercial interests; and
- fostering the development of well-being communities that provide equitable access to services, promote social cohesion and support vulnerable populations, also across borders.

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<sup>&</sup>lt;sup>1</sup> All references were accessed on 11 February 2025.

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# Annex 2. Programme

Wednesday, 27 November 2024

Venue: Trieste Savoia Excelsior Palace (Riva del Mandracchio 4)

13:30-14:00	Arrivals, registrations	
Session 1. Political and strategic insights		
14:00-14:15	Welcome	
	Scope and purpose of the meeting	
	Moderators	
	<b>Gianna Zamaro</b> , Director, Directorate for Health, Social Politics and Disability, Autonomous Region of Friuli Venezia Giulia	
	<b>Bettina Menne</b> , Senior Policy Adviser, Healthy Settings, WHO European Office for Investment for Health and Development	
14:15-14:45	Opening of the meeting	
	<b>Riccardo Riccardi</b> , Regional Health Minister, Autonomous Region of Friuli Venezia Giulia	
	Hans Kluge, WHO Regional Director for Europe (recorded video statement).	
	Vasco Alves Cordeiro, President, Committee of the Regions (recorded video statement)	
	Chris Brown, Head, European Office for Investment for Health and Development (Venice, Italy)	
14:45-15:45	Political roundtables: Governance for health	
	1. Strengthening governance for health at the regional level In the context of multiple crises and ongoing megatrends, what are the priorities that guide your approach to resilience?	
	2. Supporting the health and well-being of older people What measures are you implementing to support and enhance the health and well-being of older people in your region?	
	Panel 1	
	Riccardo Riccardi, Regional Health Minister, Friuli-Venezia Giulia	
	Sir Frank Atherton, Chief Medical Officer for Wales     Marie I wise del Marel Deputy Parismel Minister of Health and Consumer.	
	<ul> <li>María Luisa del Moral, Deputy Regional Minister of Health and Consumer Affairs of Andalusia</li> </ul>	
	<ul> <li>Anna Mastorakou, Deputy Regional Governor for Public Health, Western Greece</li> </ul>	

		<ul> <li>Panel 2</li> <li>Tomas Vaicekauskas, Vice Mayor of Kaišiadorys District Municipality, Kaunas</li> <li>Peter Sögaard, Commissioner, Member of the Regional Assembly, Västra Götaland</li> <li>Mary Koury, Regional Councilor of Attica Region</li> <li>Amaia Antxustegi, Deputy General of Social Action, Government of Biscay Interactive Al prompts</li> </ul>
	15:45-16:00	Coffee break
	16:00-16:30	<ul> <li>WiseBytes</li> <li>Leadership in public health: what are the opportunities for regions today?</li> <li>Silvio Brusaferro, Former President of the Istituto Superiore di Sanità, Rome; Professor of Hygiene and Public Health, University of Udine</li> <li>Can Al be a trusted support to improve public health policies?</li> <li>Alberto D'Onofrio, Senior Professor, Head Researcher of the Computer Science for Complex Systems Laboratory, Department of Mathematics, Informatics and Geosciences, University of Trieste</li> <li>Q&amp;A</li> <li>Interactive Al prompts</li> </ul>
	16:30-18:00	Achievements of RHN members and partners In an interactive session, regions and partners are asked to talk about their successes in advancing health and well-being in their regions or within their partnerships in 2023–2024.  Interactive Al prompts
	18:00-18:15	Summary of day 1  Al generated summaries

# Thursday, 28 November 2024 (day 2)

Refreshments

18:15-18:45

19:00

Venue: Trieste Savoia Excelsior Palace (Riva del Mandracchio 4)

#### Session 2. Sharing lessons learned

08:45-09:00 Recap of Day 1

• Maria Scordialos, Facilitator, Living Wholeness Institute

Short walk to Palazzo della Giunta and group photo

#### Opening and framing of the day

 Natasha Azzopardi-Muscat, Director, Division of Country Health Policies and Systems, WHO Regional Office for Europe

#### 09:00-10:00 Healthy ageing

Moderator

• **Bettina Menne**, Regional Adviser, Healthy Settings, WHO European Office for Investment for Health and Development

#### Introduction

#### What could a new WHO healthy ageing strategy do for older people?

 Yongjie Yon, Technical Officer, Ageing and Health, Division of Country Health Policies and Systems, WHO Regional Office for Europe

# Roundtable: developing a new narrative on ageing through multidisciplinary approaches

- Nick Guldemond, Professor, Healthcare and Public Health, Leiden University Medical Center, Departmentt of Public Health and Primary Care
- Geoff Green, Emeritus Professor, Sheffield Hallam University
- · Alice Borghini, Manager, AGENAS
- Federico Benassi, Department of Political Science, University of Naples Federico II

#### **Local experiences**

- · Stefania Pascut, Healthy City Project Coordinator, Municipality of Udine
- Ana M Carriazo, Senior Adviser, Regional Ministry of Health and Consumer Affairs of Andalusia, Spain

#### **Interactive Al prompts**

#### 10:00-11:00 Group work: healthy ageing

Participants will be organized in small groups

The session will aim to explore multisectoral approaches to healthy ageing. It is envisaged that input from this session will help further develop the draft WHO Healthy Ageing Strategy.

#### 11:00-11:20 Coffee break

#### 11:20–12:15 Strenghtening the health and care workforce

Moderator

 Gianna Zamaro, Director, Directorate for Health, Social Politics and Disability, Friuli Venezia Giulia

#### Framework for action on the health and care workforce

- Tomas Zapata, Unit Head, Health Workforce and Service Delivery, WHO Regional Office for Europe
- Leda Nemer, Consultant, Healthy Settings, WHO European Office for Investment for Health and Development

#### Challenges and solutions for the health and care workforce in Veneto

 Patrizia Bonesso, Human Resources Directorate, Health and Social Care Area, Veneto region

Discussion

**Interactive Al prompts** 

#### 12:15–13:10 Cross-border cooperation in health and public health

Moderator

 Alvise Forcellini, Consultant, Healthy Settings, WHO European Office for Investment for Health and Development

#### From the "Wall of Gorizia" to EU health-care cooperation with Slovenia

 Gianna Zamaro, Director, Directorate for Health, Social Politics and Disability, Friuli Venezia Giulia

How to build a cross-border project: lessons learned from the Healthacross Initiative in Lower Austria

· Florian Lochner, Healthacross Initiative, Lower Austria

Public Health and cross-border cooperation: findings from the Meuse-Rhine Euroregion

Brigitte Van der Zanden, Director, euPrevent

Discussion

**Interactive Al prompts** 

13:10–14:00 Lunch break (and closed meeting of the Italian regions)

#### Session 3. Innovation labs

#### 14:00–14:10 Framing of the afternoon session

Maria Scordialos, Facilitator, Living Wholeness Institute

The participants will work in parallel groups between 14:10 and 15:45.

#### **Parallel Working Group 1 Parallel Working Group 2 Parallel Working Group 3** 14:10-15:45 **Commercial determinants Public health approaches** Well-being economy of health: private sector solutions Organizer: Camilla Ihlebæk, influence on public health Professor in Public Health, Organizer: Yannish Naik, Head, Department of Public Organizer: Marilys Corbex, Technical Officer, Economy Health Science, Norwegian Senior Technical Officer, WHO of Well-being, WHO European University of Life Sciences, Office for Investment for Regional Office for Europe Oslo Health and Development Objective: based on recent (Venice, Italy) WHO publications, to discuss Objective: to compare and discuss different public specific case studies and The goal of this Innovation health functions and examples according to which Lab is to inspire, develop approaches across European private actors are negatively participants' knowledge regions and countries affecting people's health and capacity to take forward action on well-Expected outcome: a Expected outcome: an being economies through common understanding understanding of potential introductory presentations, of the strengths and strategies that could be experiences shared by other weaknesses of different implemented to counteract regions, interactive exercises. organizational models and harmful commercial practice functions with regard to The session will propose an public health objectives innovation group of regions, to work together during 2025 and report back at the annual

meeting 2025.

16:00	Site visit to the city of Gorizia (by bus)
	The visit will include a meeting with the mayors of two neighbouring cities, Gorizia in Italy and Nova Gorica in Slovenia, to discuss cross-border collaboration and visit the former border that once separated them. In 2025, the two cities will share the title of "European Capital of Culture" as "The European Capital of Borderless Culture".
	In addition, mental-health initiatives inspired by Franco Basaglia, a pioneer of the modern concept of mental health and one of the most influential Italian psychiatrists of the 20th century, will be presented.
20:30	Dinner (Caffè Tommaseo, Piazza Nicolò Tommaseo, 4, Trieste)

Friday, 29 November 2024 (day 3)

Venue: Trieste Savoia Excelsior Palace (Riva del Mandracchio 4)

Session 4. A holistic approach to public health		
09:00-09:25	Framing of day 3	
	<ul> <li>Maria Scordialos, Facilitator, Living Wholeness Institute</li> </ul>	
	Presentation of the Trieste statement	
	<ul> <li>Gianna Zamaro, Director, Directorate for Health, Social Politics and Disability, Friuli Venezia Giulia</li> </ul>	
	<ul> <li>Bettina Menne, Senior Policy Adviser, Healthy Settings, WHO European Office for Investment for Health and Development</li> </ul>	
09:25-11:10	Feedback from days 1 and 2 and identification of priorities for 2025	
	A spokesperson from each group will present the findings of their discussions or session, with special emphasis on an area of action that could be collaboratively planned for 2025.	
	Interactive AI prompts	
	Identification of three RHN priorities through collaborative planning for 2025.	
11:10-11:30	Coffee break	
11:30-12:00	Signing of the Trieste Statement	
12:00-13:00	RHN business meeting	
	New members	
	Budget and financing	
	Discussion on accountability	
	• 2025 workplan	
	Interactive AI prompts and summary	
13:00-13:15	30th annual meeting of the RHN	
	Next steps	
13:15	Lunch	
Afternoon	Departure	

# **Annex 3. Trieste Statement**

Gathered in Trieste (Friuli Venezia Giulia region), Italy, for the 29th annual meeting of the WHO Regions for Health Network (RHN), we, the representatives of the RHN member regions and partners, acknowledge the continued health-related complexities that people are facing across the WHO European Region. These include the impacts of interconnected global mega trends, including climate change, war and other ongoing conflicts, demographic shifts, increasing economic and social inequalities and environmental degradation.

Health in older age is a large achievement in everybody's life! The Regions for Health stress the importance of creating conditions that allow populations to thrive across all stages of life, including health systems that are ready to adapt to the needs of older people and that place an emphasis on prevention throughout the life course.

In this context, we recognize the vital importance of creating well-being communities rooted in inclusive, equitable and sustainable support systems in which human and planetary well-being are at the heart of decision-making. With ongoing pressures on public budgets, we need — now more than ever — new ways to invest in well-being with positive returns, including equity and healthier societies, while maximizing the benefits for everyone.

We recognize the pressing need to address the commercial determinants of health—those private-sector activities, such as marketing and product development, that can shape health-related outcomes. Addressing these determinants is crucial in our collective efforts to reduce noncommunicable diseases, promote healthier environments and safeguard public health from harmful commercial practice.

We are committed to strengthening and innovating public health, building capacity and leveraging the wealth of expertise within the Network to advance these goals. In line with the RHN Roadmap 2024–2026, we pledge to:

- affirm our commitment to working closely within the health sector and across sectors with civil society, youth and other stakeholders to ensure that health and well-being are included as a top priority in policies, strategies and plans;
- promote healthy ageing across the life course and ensure intergenerational solidarity to render this stage of life an opportunity for renewed social vitality and resilience;
- share data, experiences and best practice in addressing the challenges posed by demographic change and ensure that policies are responsive to the needs of ageing populations while preparing for a "demographic spring" of greater opportunity;
- promote policies that prioritize the health and well-being of individuals over commercial interests;
- foster the development of well-being communities that provide equitable access to services, promote social cohesion and support vulnerable populations, also across borders.

We request the RHN Secretariat at the WHO Regional Office for Europe to continue supporting the RHN members and monitoring their progress in implementing these actions.

We reaffirm our commitment to the 2030 Agenda for Sustainable Development and to advancing health, equity and well-being in the Region.

#### The WHO Regional Office for Europe

The World Health Organization (WHO) is a specialized agency of the United Nations created in 1948 with the primary responsibility for international health matters and public health. The WHO Regional Office for Europe is one of six regional offices throughout the world, each with its own programme geared to the particular health conditions of the countries it serves.

